

# STATE OF PLAY IN AGRICULTURE NEGOTIATIONS: COUNTRY GROUPINGS' POSITIONS

# **DOMESTIC SUPPORT PILLAR**

# SYNOPSIS

This note provides an overview of the position of various countries and group of countries active in the WTO agriculture negotiations with respect to critical issues discussed in the domestic support pillar. Similar information on the market access pillar, on the export competition pillar and on the cotton initiative is available in Analytical Notes N° SC/AN/TDP/AG/4-1, SC/AN/TDP/AG/4-3 and SC/AN/TDP/AG/4-4 respectively.

January 2008 Geneva, Switzerland

This Analytical Note is produced by the Trade for Development Programme (TDP) of the South Centre to contribute to empower the countries of the South with knowledge and tools that would allow them to engage as equals with the North on trade relations and negotiations.

Readers are encouraged to quote or reproduce the contents of this Analytical Note for their own use, but are requested to grant due acknowledgement to the South Centre and to send a copy of the publication in which such quote or reproduction appears to the South Centre.

Electronic copies of this and other South Centre publications may be downloaded without charge from: <u>http://www.southcentre.org.</u>



# STATE OF PLAY IN AGRICULTURE NEGOTIATIONS: COUNTRY GROUPINGS' POSITIONS

# DOMESTIC SUPPORT

# TABLE OF CONTENTS:

Introduction	2
Formula for the Reduction of Overall Trade Distorting Support (OTD	)S)
	3
Tiered Formula for the cuts in Final Bound Total AMS (Amber Box)	
PRODUCT-SPECIFIC CAPS	7
Reduction in <i>de minimis</i>	9
BLUE BOX, INCLUDING EXPANSION OF CRITERIA	.11
GREEN BOX REVIEW AND CLARIFICATION	.14
PEACE CLAUSE	.16
Monitoring and surveillance	.16

#### **ANNEXES:**

ANNEX 1: MEMBERS OF COUNTRY GROUPINGS	20
ANNEX 2: GLOSSARY OF TERMS	21

### INTRODUCTION

1. The WTO agriculture negotiations are organised around the three pillars, mainly market access, domestic support and export competition. This note describes the position of various countries and group of countries active in the WTO agriculture negotiations with respect to critical issues discussed in the domestic support pillar.

2. The note provides an overview of the position of the following countries and groupings: United States, European Communities, G10, G20, Cairns Group, G-33, Least Developed Countries (LDCs), the African Group and the African, Caribbean and Pacific Group of States (ACP). Annex 1 contains a list of the countries participating in each of these groupings. A glossary is included in Annex 2, which offers a definition of various concepts and terms used throughout the note.

3. Similar information on the market access pillar, on the export competition pillar and on the cotton initiative (sponsored by a group of African countries) is available in Analytical Notes N° SC/AN/TDP/AG/4-1, SC/AN/TDP/AG/4-3 and SC/AN/TDP/AG/4-4 respectively.



Critical Negotiation Issue:	FORMULA FOR THE REDUCTION OF OVERALL TRADE DISTORTING SUPPORT (OTDS)			
		Country Groupings:		
United States	European Union	G-10	G-20	Cairns Group
<ul> <li>According to the tiered formula contained in the Draft Possible Modalities dated July 2007<sup>1</sup>, the US would be placed in the middle band.</li> <li>The US supports the following level of cuts per band:</li> <li>✓ 75% for OTDS above USD 60 billion (top band)</li> <li>✓ 53% for OTDS up to USD 60 billion (middle band)</li> <li>✓ 31% for OTDS at or below USD 10 billion (lowest band)</li> <li>The US would like to be placed in the middle tier</li> </ul>	<ul> <li>According to the tiered formula contained in the Draft Possible Modalities dated July 2007<sup>1</sup>, the EU would be placed in the top band.</li> <li>The EU supports the following level of cuts per band: Level of cuts:</li> <li>✓ 70% for OTDS above USD 60 billion,</li> <li>✓ 60% for OTDS up to USD 60 billion</li> <li>✓ 50% for OTDS at or below USD 10 billion;</li> <li>Insists that countries with relative high levels of trade distorting support vis-à-vis the value of agricultural</li> </ul>	<ul> <li>According to tiered formula contained in the Draft Possible Modalities<sup>1</sup> Japan would be placed in the middle band</li> <li>The other developed countries members of this group are likely to fall in the lowest of the three bands of the formula agreed for reduction of OTDS.</li> <li>Defensive interest, particularly with regards to reduction of Amber Box;</li> </ul>	<ul> <li>Offensive interest: wants to achieve effective cuts and disciplines.</li> <li>Level of cuts:</li> <li>✓ 80% for OTDS above USD 60 billion</li> <li>✓ 75% for OTDS above USD 10 billion and up to USD 60 billion</li> <li>✓ 70% for OTDS at or below USD 10 billion;</li> <li>Insists that countries with relative high levels of trade distorting support vis-à- vis the value of agricultural production should make additional cuts to those required by the tiered approach;</li> </ul>	- The group is divided on this issue. Countries that use the Amber Box support are more hesitant to undertake commitments.

<sup>&</sup>lt;sup>1</sup> [75] [85]% cut for OTDS above USD 60 billion, [66] [73]% cut for OTDS above USD 10 billion and up to USD 60 billion and [50] [60]% cut for OTDS at or below USD 10 billion. The thresholds for the three bands have been agreed, however the specific level of cuts per band are yet to be agreed. Small low income recently acceded members with economies in transition, developing country members with no AMS commitments and NFIDCs shall not be required to make reduction commitments on OTDS. Developing country members with AMS commitments will reduce two thirds of the reduction rate agreed for developed countries.



with a reduction of 53%	production should make	- Requires front-loading of
while the EU will be placed	additional cuts to those	commitments (e.g imposing
in the highest tier for cuts of	required by the tiered	higher cuts during the early
75%;	approach (e.g. Japan,	years of implementation)
	Norway, Switzerland, etc)	
- Developing countries		- Proposes that developing
entitled to "slightly lesser		countries without AMS
cuts" over a longer		entitlements must be
implementation period than		exempted from undertaking
developed countries.		reduction commitments on
-		trade-distorting domestic
		support.
		-Seeks to incorporate the
		concept of OTDS to article 6
		of the Agreement on
		Agriculture
		-Supports binding of base
		level in members' schedules

Critical Negotiation Issue:	FORMULA FOR THE REDUCTION OF OVERALL TRADE DISTORTING SUPPORT (OTDS)		
	Country (	Groupings:	
G-33	LDCs	African Group	ACP
- The group does not have a com	non - Would like significant reduction on	- Underlines the importance of	- Would like the formula to result in
position on this issue;	all forms of trade distorting support,	meeting the Doha objective of real	meaningful and effective reductions
	taking into account all SDT	reductions in trade distorting	in the domestic support granted by
- Generally supportive of the	provisions and recognising the need	support;	developed countries to their farming
principle of proportionality appli	ed for transitional measures that will		communities;
to developing countries	offset the negative short-term effects	- States that African countries must	
	of removal of subsidies (in terms of	be provided enough policy space for	- Indicates that ACP countries should



1 : : : : : : : : : : : : : : : : : : :		1 11 1
reducing or removing LDCs'	the development of farming	be allowed to maintain policy space
preferential margins into the markets	communities, based on fair and	for the development of their farming
of developed countries).	equitable targets of poverty	communities based on targets of
	reduction, food and livelihood	poverty reduction, food and
	security and rural development.	livelihood security, rural
		development and other development
	- Proposed that OTDS for the US	policy objectives.
	should be between 10 and 12 billion	
	USD and that EU and Japan should	
	undertake an 80% cut.	
	- Modalities on domestic support	
	should include disciplines to prevent	
	box-shifting.	

Critical Negotiation Issue:	TIERED FORMULA FOR THE CUTS IN FINAL BOUND TOTAL AMS (AMBER BOX)			
		Country Groupings:		
United States	European Union	G-10	G-20	Cairns Group
- Defensive interest;	- Defensive interest;	- Generally defensive interest given that they have high	Offensive interest.	- Offensive interest;
-According to the tiered formula contained in the	- According to the tiered formula contained in the	levels of amber box support;	Proposed the following thresholds for the tiers:	- Agrees with proposal to establish three tiers, with the
Draft Possible Modalities dated July 2007 <sup>2</sup> , the US would be placed in the	Draft Possible Modalities dated July 2007 <sup>2</sup> the EU would be placed in the top	- According to the tiered formula contained in the Draft Possible Modalities	<ul> <li>✓ above USD 25 billion,</li> <li>✓ above USD 15 billion and up to USD 25 billion</li> </ul>	EU in the highest tier, followed by the US and Japan in the middle band.

<sup>&</sup>lt;sup>2</sup> [70%] cut for AMS greater than USD 40 billion, [60%] cut for AMS greater than USD 15 billion and less than or equal to 40 USD billion, [45%] cut for AMS that is less than or equal to USD 15 billion. The thresholds for the three bands have been agreed, however the specific level of cuts per band are yet to be agreed. Developed countries with high relative levels of Final Bound AMS (at least 40 percent of the total value of agricultural production). Small-income, recently acceded members with economies in transition, NFIDCs and very Recently-Acceded members shall not be required to undertake reductions in Final Bound AMS. Developing country members with AMS commitments will reduce two thirds of the reduction rate agreed for developed countries.



<ul> <li>middle tier.</li> <li>The US supports the following level of cuts per tier:</li> <li>✓ 83% for AMS above USD 25 billion (top tier)</li> <li>✓ 60% for AMS up to USD 25 billion (middle tier)</li> <li>✓ 37% cut for AMS at or below USD 12 billion (lowest tier)</li> <li>Developing countries entitled to "slightly lesser cuts" over a longer implementation period.</li> </ul>	<ul> <li>tier.</li> <li>- The EU supports the following level of cuts per tier:</li> <li>✓ 70% cut for AMS above USD 25 billion</li> <li>✓ 60% cut for AMS up to USD 25 billion</li> <li>✓ 50% for AMS at or below USD 12 billion</li> <li>&lt; Countries in the third band having a relatively high level of AMS support vis-à-vis the total value of their agricultural production should make an additional effort in the reduction of the AMS.</li> </ul>	dated July 2007 <sup>2,</sup> most of G- 10 developed members would be placed in the lowest tier. - The Hong Kong Ministerial Declaration also states that the band-related reduction of developed countries placed in the third band (G-10 countries) with a relatively high level of AMS relative to total value of agriculture production should be complemented with an additional effort in reduction.	<ul> <li>✓ up to USD 15 billion Levels of cuts per tier:</li> <li>✓ 80% for bound final AMS above USD25 billion</li> <li>✓ 70% for AMS above USD 15 and 25 billion</li> <li>✓ 60% for AMS at or below USD 15 billion</li> <li>✓ suggested that countries with high relative levels of trade distorting support vis- à-vis the value of agriculture production (i.e: the EU) should make additional cuts to those required by the tiered approach. This proposal was captured in the Hong Kong Ministerial Declaration.</li> </ul>	
			Developing countries would make less than two-thirds of the cuts that would be required from developed countries in the same band.	

Critical Negotiation Issue:	TIERED FORMULA FOR THE CUTS IN FINAL BOUND AMS (AMBER BOX)			
Country Groupings:				
G-33 LDCs African Group ACP		ACP		
- The group does not have a con	- The group does not have a common - The group does not have a common		- Stresses that African countries must	- The group is of the view that a



position on this issue	position on this issue	be exempted from AMS reduction.	meaningful and balanced outcome in
			the Agriculture negotiations should
		- Supports that developing countries	guarantee substantial and effective
		that do have AMS should undertake	reduction in AMS by developed
		lower cuts and granted longer	countries
		implementation periods.	

Critical Negotiation Issue:		PRODUCT-SPECIFIC CAPS		
Country Groupings:				
United States	European Union	G-10	G-20	Cairns Group
- Caps to be established base on the levels of support provided over the period 1999-2001;	- Caps to be established based on the levels of support provided over the whole implementation period.	- No indication of preference so far	<ul> <li>Favours development of product-specific caps in AMS and Blue Box to limit expenditure per commodity</li> <li>Product-specific caps (for AMS and Blue Box) should be made at the individual product level, avoiding sectoral commitments.</li> <li>Caps to be established based on the level of support provided over the whole implementation period (1995-2000);</li> <li>Developing countries may</li> </ul>	- No indication of preference so far
			use their own implementation period of the UR (1995-2004) or that of	



developed country members
(1995-2000);
- Product-specific caps
should apply from the first
day of implementation of the
new agreement;
- Disciplines should be
developed to avoid
circumvention of product-
specific caps;
- SDT: considering the
special circumstances of
developing countries, such as
low levels, few supported
products, discontinued AMS
and budgetary constraints,
product-specific support
should not exceed the ceiling
set by either of the following
alternatives:
i) the average applied levels
during the implementation
period,
ii) two times the member's
product-specific de minimis
level;
iii) a percentage of 20% of the
total bound AMS in any year



- Specific provisions are
suggested with respect to
transparency (submission of
supporting data to establish
the ceiling levels) and the
source of that data.

Critical Negotiation Issue:	PRODUCT-SPECIFIC CAPS			
		Country C	Groupings:	
G-33		LDCs	African Group	ACP
- The group does not have a con	nmon	- The group does not have a common	- Stresses that African countries must	- The group is of the view that a
position on this issue		position on this issue	be exempted from AMS reduction.	meaningful and balanced outcome in
				the Agriculture negotiations should
			-Supports product-specific	include product-specific caps to
			disciplines for AMS and Blue Box	prevent the concentration of support
			_	on a few products

Critical Negotiation Issue:	<b>R</b> EDUCTION IN <i>DE MINIMIS</i>			
		Country Groupings:		
United States	European Union	G-10	G-20	Cairns Group
- Very sensitive issue given	- Not sensitive to this issue	- Not sensitive to this issue.	-Would like to elimination of	- Would like the elimination
that it has been a regular user			all <i>de minimis</i> support in	of all <i>de minimis</i> support in
of <i>de minimis</i> support;	- Proposes the reduction of <i>de</i>		developed countries;	developed countries;
	minimis support of		-	_
- Proposed to reduce	developed countries (both		- Proposed that reductions	- Developing countries that
product-specific and non	product and non product-		shall be made to both	allocate almost all <i>de minimis</i>
product-specific de minimis	specific) by 80% from the		product and non-product-	support for subsistence and
by 50% (or up to 2,5% of the	current allowance of 5%		specific <i>de minimis</i> . The level	resource-poor farmers
total value of agriculture			of such reduction will be	should be exempt from
production or the value of			such to adjust to the rate of	reduction, as stated in the



production of the product in question);	cut for the overall trade- distorting support;July Framework.
- Developing countries entitle to "slightly lesser cuts" over a longer implementation period than developed countries.	- Supported exempting developing country members without AMS entitlements from reduction commitments on <i>de minimis.</i> As established by the July Framework, developing countries that allocate most of their support for subsistence and resource- poor farmers will also be
	exempted from <i>de minimis</i> reductions - Indicated that, for developing countries that do provide AMS support, de
	level of <i>de minimis</i> reduction would be determined in relation to the OTDS.

Critical Negotiation Issue:	<b>R</b> EDUCTION IN <i>DE MINIMIS</i>			
		Country C	Groupings:	
G-33		LDCs	African Group	ACP
- Would like developed countri	es to	- The group does not have a position	- Stresses that African countries must	- ACP countries should be exempted
eliminate <i>de minimis</i> support;		on this issue;	be exempted from <i>de minimis</i> support	from the reduction of <i>de minimis</i>
			reduction.	support
- Stresses that all developing		- Likely to oppose the reduction of <i>de</i>	-Supports that developing countries	
countries should be exempt fro	m	minimis for developing countries.	with no AMS commitments should	



making cuts on <i>de minimis</i>	also be exempt from reductions.	
programmes.	- Supports 80% reduction cut in	
	developed countries ' de minimis	

Critical Negotiation Issue:		<b>BLUE BOX, INCLUE</b>	DING EXPANSION OF CRITERIA	
		Country Groupings:		
United States	European Union	G-10	G-20	Cairns Group
- Very sensitive issue as it	- Defensive interest, as	- Sensitive issue;	- Strong offensive interest	- Offensive interest;
seeks to become a larger	historically has been a large			
user;	user of this type of support;	- Would like to preserve	- Would like a review of the	- Stresses that Blue Box
		the status quo in the Blue	criteria of the Blue Box to ensure	criteria must ensure that the
- Main proponent of	- Would like to preserve	Box;	that Blue Box payments are less	payments under the box are
expansion of the Blue Box	the status quo in the 'old'		trade-distorting than AMS	truly less trade-distorting
criteria contained in the 2 <sup>nd</sup>	Blue Box;	- Not interested in	measures.	than Amber Box measures
bullet of para. 13 of the July		expanding criteria, more so		but have not proposed any
Framework;	- Opposed to the review of	if it is to limit current	- Would like additional disciplines	additional criteria to limit the
	the current criteria of the	allowed flexibilities;	to avoid box-shifting and	flexibility allowed under the
- Key objective is to lock-in	Blue Box that would affect		concentration of support in a few	box, or the expansion of the
countercyclical payments	the reform efforts it has	- Insists on negotiating	products. The new criteria should	criteria on the US terms.
in the Blue Box;	undertaken;	additional criteria to those	target both payments under the	
		established in para. 13 of	current and expanded Blue Box;	
	- Concerned that tightening	the July Framework related		
	current criteria under the	to the expanded Blue Box,	- Proposes the establishment of	
	Blue Box may end up	in order to restrict the	product-specific caps for Blue Box	
	penalising those who have	amount of countercyclical	programmes, similar to those	
	been undertaking reform	payments the US can shift	proposed in the Amber box, with	
	(EU), instead of those who	to this box.	flexibilities for developing	
	have taken no initiative in		countries;	
	this regard (US);			
			- Main proponent of additional	
			criteria for the Blue Box. The	



- Offensive interest: Links	group stresses that the acceptance
any movement on its part	of an expanded Blue Box is subject
on market access to US	on agreement on the criteria
movement on Blue Box	applicable to payments under this
criteria (i.e. US accepting	category;
additional criteria on the	
blue box to that already	- The additional criteria proposed
reflected in para. 13 of the	include:
July Framework);	(i) On direct payments which do
	not require production (new or
	expanded Blue Box):
	$\checkmark$ limiting the price gaps that
	can be compensated through
	subsidies (e.g. the level of
	countercyclical payments) and
	✓ avoiding accumulation of
	support by prohibiting Blue
	Box payments for products on
	which other forms of trade-
	distorting support have been
	provided (with the exception
	of de minimis);
	ii) On direct payments which limit
	production (current Blue Box):
	demonstration that production has
	indeed not increased;
	- The group has also proposed
	additional criteria to improve
	transparency and the
	administration of the direct
	payments;



Analytical Note SC/AN/TDP/AG/4-2 January 2008

- Developing countries that have not previously used the Blue Box should not be precluded from establishing a base period for provisions of these payments in the future.
-The new concepts pertaining to Blue Box cap and disciplines should be incorporated to article 6.5 of the Agreement on Agriculture

Critical Negotiation Issue:	BLUE BOX, INCLUDING EXPANSION OF CRITERIA		
	Country (	Groupings:	
G-33	LDCs	African Group	ACP
- The group does not have a post	tion - The group does not have a position	- Stresses that disciplines on	- The group does not have a position
on this issue.	on this issue.	domestic support should not lead to	on this issue.
		"box-shifting" subsidies.	
		- Views the tightening of Blue Box as	
		critical	



Critical Negotiation Issu	e:	Green	<b>BOX REVIEW AND CLARIFICATION</b>	
Country Groupings:				
United States	European Union	G-10	G-20	Cairns Group
United States - Insist no "material changes" should be introduced in the current green box; - Willing to consider SDT provisions as long as these cover measures considered not trade distorting	European Union - Would like to maintain the status quo; - Willing to work with developing countries on elements of SDT	G-10 - Would like to maintain the status quo	<ul> <li>G-20</li> <li>Main driver of the review process, especially with respect to criteria related to direct payments;</li> <li>Would like new disciplines for the Green Box to avoid box shifting;</li> <li>Would like modifications to the Green Box to include specific provisions designed to take into account the special circumstances of developing countries;</li> <li>The group has made concrete proposals aimed at excluding production and trade distorting subsidies from the Green Box. Some of the criteria proposed include:</li> <li>✓ new eligibility conditions for receiving direct payments,</li> <li>✓ continuing support provided through publicly-funded government programmes, not involving transfers from consumers nor requiring production;</li> <li>✓ establishment of credible and time consistent policies with no changes in the eligibility rules</li> <li>✓ base periods used as reference for the</li> </ul>	Cairns Group - Generally in favour of establishing criteria for the Green Box to ensure that these measures have no, or at most minimal, trade- distorting effects, though there are divergent views among countries in this group; - Canada is very vocal; it worries that some of the programmes under this box might contradict its objectives and distort trade Has proposed detailed amendments (e.g. simplify calculations; increase clarity and make sure that reference periods are representative, fixed and notified and ensure that structural adjustment payments for retirement of producers and resources are time-limited)



and remain unchanged over time; and
<ul> <li>✓ additional conditions for eligibility to</li> </ul>
0 5
receive certain direct payments.
- Some of the suggested amendments to
provide SDT for developing countries
include:
<ul> <li>✓ exempting from reduction</li> </ul>
commitments income support provided
to low-income producers;
✓ adding an exemption for subsidies for
land reform in developing countries;
and
✓ waiving some of the more stringent
criteria for exempting payments made
under regional assistance programmes.

Critical Negotiation Issue:	GREEN BOX REVIEW AND CLARIFICATION				
Country Groupings:					
G-33	LDCs	African Group	ACP		
- The group does not have a posi	tion - The group does not have a position	- Insists on the need to review the	- Considers members should engage		
on this issue.	on this issue.	Green Box criteria to provide "Policy	in the review and clarification of the		
		Space" for developing countries.	Green Box criteria to ensure		
			measures under this category have		
		- Calls for review and tightening of	no or minimal impact on production		
		the Green Box criteria for developed	and trade, and provide adequate		
		countries to ensure that it is no or at	policy space for developing		
		most minimal trade-distorting.	countries.		
		Ũ	-The group also supports strong		
			monitoring and surveillance		
			mechanisms in this area.		



Critical Negotiation Issue:	<b>P</b> EACE CLAUSE			
Country Groupings:				
United States	European Union	G-10	G-20	Cairns Group
- Requests re-introduction of	- Has made no specific	- Has made no specific	- Likely to oppose the US'	- Has made no specific
the peace clause (litigation	reference to this issue;	reference to this issue;	request for re-introducing	reference to this issue.
protection) for subsidy			the peace clause.	
programmes that stay within	- Likely to support the US'	- Likely to support the US'		
the allowed levels and	request	request		
conform to the green box				
criteria.				

Critical Negotiation Issue:	PEACE CLAUSE			
Country Groupings:				
G-33	LDCs	African Group	ACP	
- The group does not have a pos on this issue so far	ition - The group does not have a position on this issue so far;	- Is opposed to any inclusion of a peace clause	- The group does not have a position on this issue so far;	
- Most members likely to oppose reintroduction of the peace claus			- Most members likely to oppose the reintroduction of the peace clause.	

Critical Negotiation Issue:	MONITORING AND SURVEILLANCE			
Country Groupings:				
United States	European Union	G-10	G-20	Cairns Group
- Has made no specific	- Has made no specific	- Has made no specific	- Aims at achieving a	- Sees merit in enhancing
reference to this issue.	reference to this issue.	reference to this issue.	completely revised set of	transparency provisions with
			disciplines for monitoring	a view to improve progress
			and surveillance, for instance	monitoring



$ \begin{bmatrix} p \\ ti \\ n \\ d \\ irr \\ o \\ \checkmark E \\ o \\ p \\ n \\ p \\ re \\ \checkmark E \\ o \\ \checkmark E \\ o \\ P \\ re \\ \checkmark E \\ \circlearrowright E \\ \checkmark E \\ \circlearrowright $	Improving notification procedures, setting a time limit for notifications and defining new obligations in case of delay and lack of complete information Entrusting CoA to overview notifications procedures, including notifications on export	<ul> <li>Proposed doing so through timely and complete notifications obligations, also applicable to market access and export competition pillars.</li> <li>Suggests that such notifications should capture more information on current</li> </ul>
a a b b c c c c c c c c c c c c c	prohibitions and restrictions Entrusting the WTO Secretariat to prepare an annual reports on notifications Entrusting the WTO Secretariat to organize annual debates on the reform of agriculture policy and the operation and effectiveness of S&D provisions Definition of special procedures for notifications related to	agricultural programmes /measures, including those related to new disciplines on OTDS, Blue box caps and product-specific caps Proposed that deeper review by the Committee on agriculture should be carried out to assess compliance during and beyond implementation period Such review would take place frequently in the case of large agricultural traders
✓ C n	cotton. Creating obligation to notify to the CoA, within 90 days of the coming	- Expects that concerns of developing countries in this regard will be addressed through longer timeframes



	into force of the new	for submitting notifications,
	agreement, existing	and assistance from the WTO
	(export) prohibitions or	Secretariat
	restrictions	
	<ul> <li>✓ Other ideas for</li> </ul>	
	improvements in this	
	area include: giving	
	incentives to avoid or	
	restrict non-compliance	
	with notification	
	requirements; early	
	warning system of	
	inability to conclude	
	notifications, defining	
	reporting periods,	
	establishment of enquiry	
	points and use of non-	
	dispute consultations.	

Critical Negotiation Issue:	MONITORING AND SURVEILLANCE			
Country Groupings:				
G-33	LDCs	African Group	ACP	
- The group does not have a position	on - The group seeks to engage on this	- Maintains that there should be a	- The group is of the view that a	
on this issue so far	issue to improve obligations for	strengthened notification, monitoring	meaningful and balanced outcome in	
	monitoring and surveillance to avoid	and surveillance requirements for the	the Agriculture negotiations should	
	box-shifting.	Green Box and that these must	include an effective monitoring an	
	-	incorporate SDT provisions for	surveillance mechanism system to	
		developing countries	prevent box shifting	



Analytical Note SC/AN/TDP/AG/4-2 January 2008



#### ANNEX 1: MEMBERS OF COUNTRY GROUPINGS

**G10:** Bulgaria, Chinese Taipei, Republic of Korea, Iceland, Israel, Japan, Liechtenstein, Mauritius, Norway and Switzerland.

**Cairns Group :** Argentina, Australia, Bolivia, Brazil, Canada, Chile, Colombia, Costa Rica, Fiji, Guatemala, Indonesia, Malaysia, New Zealand, Pakistan, Paraguay, Philippines, South Africa, Thailand and Uruguay. The Philippines and Indonesia, although members of the Cairns Group do not share many of the positions taken by this group in the negotiations, especially with respect to market access.

**G20:** Argentina, Bolivia, Brazil, Chile, China, Cuba, Ecuador, Egypt, Guatemala, India, Indonesia, Mexico, Nigeria, Pakistan, Paraguay, Peru, Philippines, South Africa, Tanzania, Thailand, Uruguay, Venezuela and Zimbabwe.

**G-33**: Antigua and Barbuda, Barbados, Bolivia, Belize, Benin, Botswana, China, Congo, Cote d'Ivoire, Cuba, Dominican Republic, El Salvador, Guatemala, Grenada, Guyana, Haiti, Honduras, India, Indonesia, Jamaica, Kenya, Republic of Korea, Madagascar, Mauritius, Mongolia, Mozambique, Nicaragua, Nigeria, Pakistan, Panama, Peru, Philippines, Saint Kitts and Nevis, Saint Lucia, Saint Vincent and the Grenadines, Senegal, Sri Lanka, Suriname, Tanzania, Trinidad and Tobago, Turkey, Uganda, Venezuela, Zambia and Zimbabwe.

**LDCs**: Angola, Bangladesh, Benin, Burkina Faso, Burundi, Cambodia, Central African Republic, Chad, Ethiopia, Gambia, Guinea, Guinea-Bissau, Haiti, Lesotho, Madagascar, Malawi, Maldives, Mali, Mauritania, Mozambique, Myanmar, Nepal, Niger, Rwanda, Senegal, Sierra Leone, Solomon Islands, Tanzania, Togo, Uganda, Zambia.

**The African, Caribbean and Pacific Group of States (ACP):** The group encompasses 79 States of which 54 are WTO Members.



#### ANNEX 2: GLOSSARY OF TERMS

# **Overall Trade-Distorting Support (OTDS)**

It means the sum of (i) the Final Bound Total AMS, (ii) permitted de *minimis* level expressed in monetary terms plus (iii) the Blue Box level. The Framework for establishing modalities in Agriculture<sup>3</sup> introduced this category that is intended to restrict or reduce the level of the subsidies independent from how it is classified under the different boxes.

# Formula for the Reduction of Overall Trade Distorting Support (OTDS)

Formula that provides for a progressive reduction depending on the current level of OTDS. Thus, members having higher levels of trade-distorting domestic support will make greater overall reductions in order to achieve a harmonizing result. This approach was decided in the July Framework (2004). In the Hong Kong Ministerial Conference, three bands were established in order to structure this reduction.

#### Amber box (AMS)

This refers to price support and production-linked support (i.e. subsidies) measures that had to be reduced or eliminated as a result of the WTO Agreement on Agriculture (AoA). Support of this kind was quantified during the Uruguay Round as the *Aggregate Measurement of Support* (AMS). The AMS for each WTO Member is listed and is subject to reduction as part of each WTO Members' WTO commitments.

#### *<u>De minimis provisions</u>*

This refers to Art. 6.4 of the WTO Agreement on Agriculture (AoA) which allows WTO Members to exempt from the calculation of the "amber box" (i.e. AMS) product-specific and non-product-specific support below a certain threshold level. During the Uruguay Round that threshold was set for developed countries at 5 per cent of the value of agricultural production of the product concerned in the case of product-specific support, and at 5 per cent of the value of total agricultural production for non-product-specific support. For developing countries, the threshold was set at 10 per cent.

### <u>Blue box</u>

This refers to agricultural support (i.e. subsidies) measures provided by WTO Members under Art. 6.5 of the WTO Agreement on Agriculture (AoA). This

<sup>&</sup>lt;sup>3</sup> Decision adopted by the General Council on 1 August 2004 (WT/L/579, Annex A)



provision allows WTO Members to provide direct payments to agricultural producers under the condition that such payments are part of programmes aimed at limiting agricultural production and that they meet the production-related criteria specified therein. According to the AoA, these payments are exempt from reduction commitments – i.e. they do not need to be reduced or eliminated.

## Green box

These are agricultural support (i.e. subsidies) measures that meet the general and programme-specific criteria identified in Annex 2 of the WTO Agreement on Agriculture (AoA). In general, such measures must be government-funded and do not entail price support. In addition, they must fall within and comply with the additional conditions specified for each programme listed in Annex 2. These measures may include direct payments provided to agriculture producers which should not affect the farmer's production decisions (de-coupled payments). These measures are given the "green light" in that they are not subject to reduction commitments – i.e. they do not need to be reduced or eliminated.

### Special and Differential Treatment (SDT) provisions

Provisions in the WTO's legal texts that seek to provide for a lower degree of level of obligations or commitments from developing countries, as compared to those from developed countries, in recognition of the lower level of economic development of developing countries.



#### **READERSHIP SURVEY QUESTIONNAIRE**

#### South Centre Analytical Note STATE OF PLAY IN AGRICULTURE NEGOTIATIONS: COUNTRY GROUPINGS' POSITIONS (DOMESTIC SUPPORT PILLAR)

An important objective of the South Centre is to provide concise and timely analytical inputs on selected key issues under ongoing negotiation in the WTO and other related multilateral fora such as WIPO. Our publications are among the ways through which we try to achieve this objective.

In order to improve the quality and usefulness of South Centre publications, we would like to know your views, comments, and suggestions regarding this publication.

Your name and address (optional): \_\_\_\_

#### What is your main area of work?

[ ] Academic or research

[]Government

[] International organization [] Other (please specify)

[ ] Media[ ] Non-governmental organization[ ] Other (please specify)

# How useful was this publication for you? [Check one] [] Very useful [] Of some use[] Little use [] Not useful Why?\_\_\_\_\_

What is your assessme	nt of the contents of this publicat	ion? [Check one]
[ ] Excellent	[ ] Very Good [ ] Adequate	[]Poor

Other comments:

**Would you like to be on our electronic and/or hardcopy mailing lists?** [] Yes [] No *If yes, please indicate*:

[ ] **Electronic** – please indicate your name and email address:

[ ] Hardcopy – please indicate your name and mailing address:

<u>Personal Information Privacy Notice</u>: Your personal contact details will be kept confidential and will not be disseminated to third parties. The South Centre will use the contact details you provide solely for the purpose of sending you copies of our electronic and/or hardcopy publications should you wish us to do so. You may unsubscribe from our electronic and/or hardcopy mailing lists at anytime.

Please return this form by e-mail, fax or post to: South Centre Feedback Chemin du Champ d'Anier 17 1211 Geneva 19 Switzerland E-mail: <u>south@southcentre.org</u> Fax: +41 22 798 8531



Analytical Note SC/AN/TDP/AG/4-2 January 2008



Chemin du Champ d'Anier 17 Case postale 228, 1211 Geneva 19 Switzerland

Telephone : (41 22) 791 8050 Fax : (41 22) 798 8531 Email : <u>south@southcentre.org</u>

Website: http://www.southcentre.org