





KIS Research and Information System for Developing Countries विकासग्रील देशों की अलसंधान एवं सचना प्रणाली

# Third Annual Developing Country Forum South-South Cooperation in International Tax Matters

9-10 December 2019 Pravasi Bhartiya Kendra, New Delhi

#### **Concept Note**

As most of the developing countries have embarked upon the United Nations Agenda 2030 on Sustainable Development Goals, efficiency in resource mobilization and use especially public tax revenues is important. Tax revenue constitutes a vital component of public expenditure in developing countries especially in development expenditure such as infrastructure building, health, education, and so on. Although taxation systems worldwide have acquired significant sophistication, many developing countries are still struggling with the erosion of tax base, the level of actual compliance, tax evasion and avoidance, among others. In general, taxation issues are quite complex and requires specific expertise in the tax machinery to comprehend the new challenges and prepare for the future with improved technology and compliance mechanisms.

At the Third International Conference on Financing for Development in Addis Ababa in mid-July 2015, developed countries blocked a proposal to create an intergovernmental tax body in the United Nations to replace the UN Committee of Experts on International Cooperation in Tax Matters. At the present time, the only place where the standards and norms in international tax cooperation are decided in an intergovernmental modality is the OECD. Even though the OECD secretariat has convened and funded many and extensive consultations on tax cooperation issues with non-members through its Global Forum on Transparency and Exchange of Information, the secretariat is unable to entertain and process proposals on the agenda and tax cooperation standards without the approval of OECD member states.

Reflecting the residence taxation priorities of developed countries, OECD norm-setting work has exhibited a strong tendency to ignore and not recognize developing countries' experiences and innovations in tax policy and administration. Developing country tax authorities often find themselves having to contend with domestic tax objectives and contexts different from those in developed countries, and as a result have implemented various innovations and approaches.

In order to build common consensus and provide an effective platform, the South Centre established the Annual Forum of Developing Country Officials working on tax policy, administration, and international cooperation in 2016. The program is a vital element of South-South Cooperation for promotion of exchange of expertise and experiences in international tax cooperation.

### Inaugural Address

#### Mr. V. Muraleedharan

Hon'ble Minister of State for External Affairs, Govt. of India

#### **Eminent Panelists**

**Prof. Sachin Chaturvedi** Director General, RIS, New Delhi, India **Dr. Carlos Correa** Executive Director, South Centre, Geneva Mr. Pramod Chandra Mody Chairman, CBDT, India The First Annual Forum, held from 30 November to 2 December 2016 in Surabaya, Indonesia, was a great success, creating enormous interest and offers of support from developing countries for its continuation, expansion and strengthening. The Second Annual Forum, held from 25 to 27 April 2018 continued where the first annual forum had left off, and expanded its repertoire to further appreciation from developing countries. The Government of Indonesia played an indispensable role in the success of both editions of the annual forum. The Third Annual Forum is jointly organised by the Research and Information System for Developing Countries (RIS), New Delhi in collaboration with the South Centre and the Ministry of Finance, Government of the Republic of India on 9-10 December 2019. The Forum aims to involve government officials, academics, civil society and experts from other international organizations. The Forum will consider a diverse range of issues that are relevant to developing country taxation

### **Extractive Industries**

Many developing countries have a wealth of natural resources which can be harnessed as a potential revenue base for fulfilling their development needs. For achieving such objectives, developing countries should develop tax systems to ensure that they obtain an appropriate share of the benefits from extraction and use of such resources. The Forum will discuss some of the innovations developing countries have designed for the determination of profits or royalties in the extractives industry, and attempts to implement policies on the treatment of technical services.

### **Key Questions**

- What are the steps countries taking to address the challenge of transfer mispricing in this sector, especially in oil and gas?
- How are countries overcoming the challenges currently faced in effective taxation of technical services?
- What has been the experience of developing countries in containing profit shifting in this sector through BEPS Action 4 (deductions on interest expenses)?
- What are the legal and institutional innovations being undertaken by countries in strengthening judicial, audit and information management capacities?
- What administrative measures can countries undertake to pre-screen transactions prior to the application of tax treaties so as to prevent treaty abuse?

Eminent Panelists						
<b>Dr.Vinay Kumar Singh</b> Commissioner of In- come-Tax (OSD), Delhi, Ministry of Finance, India	<b>Mr. Akhilesh Ranjan</b> Member (Retd.), CBDT, India	<b>Prof. Sol Picciotto</b> Emeritus Professor, Lancaster University and Senior Fellow, Interna- tional Centre for Tax & Development	<b>Mr. Rajesh Kedia</b> Director, CBDT, India			
<b>Ms. Pooja Rangaprasad</b> Director (Policy & Advo- cacy), Society for Interna- tional Development, Rome	<b>Mr. Mustapha Ndajiwo</b> Executive Director, African Centre for Tax and Governance, Nigeria	<b>Ms. Rashmi Ranjan Das</b> Joint Secretary (Ft & Tr-1), CBDT, Ministry of Finance, India	<b>Mr. Dereje Alemayehu</b> Chair, Global Alliance for Tax Justice			

## **Taxation of the Digital Economy**

The rise of digital economy is bringing new challenges for tax administrations. The urgent discussions in the OECD's Inclusive Framework of the Base Erosion and Profit Shifting (IF-BEPS) project have introduced potentially far-reaching proposals to redefine "economic nexus" along with profit allocation rules. The proposal emanating from the tax working group of the G-24 is particularly noteworthy, but there is a need to develop new alternatives based on developing countries' experiences and needs. The Forum will review the proposals, their potential economic implications, and developing country responses.

### Key Questions

- From an implementation perspective, what are the pros and cons of the G24's proposal on fractional apportionment?
- What would be an appropriate developing country response to the OECD Secretariat's "Unified Approach" for Pillar One?
- Pending a globally accepted solution, what are the unilateral measures developing countries can adopt in taxing the digital economy?
- What is the importance of data localization in taxing the digital economy?

### Fugitive Economic Offenders (FEOs) and Asset Recovery

### **Key Questions**

- What are the legal remedies for treatment of fugitive economic offenders in tax heavens?
- How the property of the fugitives is to be confiscated and used for repayment of debts of the fugitives in the home country?
- What types of legal assistance the bankers and financiers of economic fugitives can access in international locations?
- Are extradition treaties efficient in dealing with economic fugitives? If no, what other preventive mechanisms can be established to fast-track the increasing cases of FEOs?

Fugitive economic offenders cause massive drain of precious resources of a country to tax heavens. The existing national legal frameworks do not allow fully recovery of those lost assets. Many countries have taken concrete actions to stem the detrimental impacts of tax havens. However, it is imperative to ascertain what concerted actions could be undertaken by developing country authorities to deny entry of fugitives to safe havens, freeze the proceeds of crime and obtain asset repatriation along with the offenders. In that perspective, the Forum will provide a space for discussion on the following questions.

	Eminent Panelists					
<b>Mr. Bhaskar Goswami</b> Commissioner of Income Tax, India	<b>Ms. Lizette Espinosa</b> National Coordinator of Tax Claims, Internal Rev- enue Service, Ecuador	<b>Mr. Ogwuche Sunday</b> First Secretary, Nigerian Mission in Geneva to WTO	<b>Mr. Rajat Bansal</b> Joint Secretary (FT & TR-II), CBDT, Ministry of Finance, India			
<b>Mr. Ashish Kumar</b> Commissioner of Income Tax, APA, Delhi, India	<b>Mr. Lokman Hossain</b> Research Officer, Bangla- desh Tariff Commission	<b>Mr. Sudarshan Rangan</b> Global Tax laboratory, India	<b>Ms. Veronica Grondona</b> Researcher, Tax Justice Network and former advi- sor, European Parliament			

## **Combating Tax Avoidance**

There has been a growing concern among developing countries about the avoidance of taxes on the capital gains realized on the offshore transfer of assets located within their territories. Tax administrations face various challenges on this issue, being aware of the transactions and then collecting the taxes due. The Forum will allow participants to discuss the challenges they have faced in the fight against tax avoidance and developments in domestic laws to restrict such abusive tax planning strategies. Through the Forum the South Centre Tax Initiative intends to promote and support intensified, better coordinated, and more institutionalized approaches to South-South cooperation in tax matters so as to enable developing countries to become full participants in international norm-setting and action in tax matters. The annual forum will be the centerpiece of these efforts. The annual forum is designed to create a community among developing country tax officials that would allow

### **Key Questions**

- What are the changes needed to domestic laws to ensure that the gains from offshore indirect transfers can be effectively taxed?
- How can bilateral treaties be drafted in a way that preserves domestic laws' ability to impose the tax?
- What are the practical challenges in administering taxes on offshore indirect transfers and how can they be overcome?

them to discuss and develop tax cooperation modalities and standards suitable for developing countries. The Forum is supported by a network of developing country tax experts, and can also serve as a platform to support the sharing of technical innovations and capacity building activities among its participants.

Eminent Panelists						
Mr. Kamlesh C. Varshney Joint Secretary (TPL-1), CBDT, Ministry of Finance, India	<b>Quant</b> Revenu	<b>aria Auxiliadora Ordoñez</b> e Management Honduras	<b>Mr. Daniel Uribe</b> Programme Officer South Centre		<b>Mr. Thaneshwor Gau- tam</b> Deputy Director General, Department of Inland Revenue, Nepal	
<b>Mr. Amitav</b> Additional Director Gen- eral (Risk Assessment), Ministry of Finance, India	Lead A of Fina	ahess Rawoteea nalyst, Ministry nce & Economic opment, Mauritius	<b>Ms. Lizette Espinosa</b> National Coordinator of Tax Claims, Internal Rev- enue Service, Ecuador		<b>Ms. Seylina Varghese</b> Director General, Tax and Financial Sector Policy Division, Department of Finance, Seychelles	
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Amb. Amar Sinha Distinguished Fellow	, RIS		<b>eet Chowdhary</b> ne Officer, South		<b>Priyadarshi Dash</b> istant Professor, RIS	